

September 11th, 2025

#### **Notice Of Meeting**

Councillor G Sharvin

Councillor D Taylor

You are requested to attend the meeting to be held on Thursday, 11th September 2025 at

6:00 pm in Mourne Room, Downshire Civic Centre.
Committee Membership 2025-26
Councillor O Hanlon Chairperson
Councillor D McAteer <b>Deputy Chairperson</b>
Councillor P Byrne
Councillor C Enright
Councillor M Hearty
Councillor R Howell
Councillor T Howie
Councillor C King
Councillor A Lewis
Councillor A Mathers
Councillor S O'Hare
Councillor H Reilly
Councillor M Rice

# **Agenda**

#### 1.0 Apologies and Chairperson's Remarks

#### 2.0 Declarations of Interest

# 3.0 Action Sheet arising from Strategy, Policy and Resources Committee Meeting held on 14 August 2025

SPR-Action Sheet arising from 2025 08 14 .pdf

Page 1

#### For Discussion/Decision

#### 4.0 Procurement Policy

For Decision

SPR Report - Updated Procurement Policy\_September 2025.pdf

Page 4

Appendix A - Procurement Policy (2).pdf

Page 9

# Items deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (NI) 2014

#### 5.0 Reserves Policy

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

Reserves Policy SPR cover paper.pdf

Not included

Appendix 1 - NMDDC Reserves Policy 2025 .pdf

Not included

## 6.0 Renewal of Northern Ireland Mapping Agreement

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

Renewal of NIMA 2025 26 SPR Committee.pdf

Not included

#### 7.0 AHC Capital Projects Delivery

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR - NCP RIBA Stage 3 Report.pdf

Not included

NCP Stage 3 - Executive Summary.pdf

Not included

#### 8.0 Funded Programme (Walking for all)

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR - Walk For All Programme - restricted.pdf

Not included

Not included

## 9.0 Business Case for Mixed Dry Recyclables Contract

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

Not included

Appendix 1 - NMDDC MDR Waste Tender OBC 8 September 2025.pdf

Not included

## 10.0 Castlewellan Forest Park Resourcing

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR Committee Report - Castlewellan Forest Park - Grounds Maintenance Resources 05.09.25.pdf

Not included

#### 11.0 Insurance Costs Update

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR Report Insurance Premiums 202526 Sept 2025 Final v1.pdf

Not included

#### 12.0 Business Case for Quoile Car Park Resurfacing

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR Report - Business Case - Resurfacing Drainage - Quoile Car Park.pdf

Not included

SE-BC-2025-34 Business Case Quoile Carpark.pdf

Not included

#### 13.0 Business Case for Height Restricting Barrier at Castle Park

For Decision

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR Report - Business Case - Height Restricting Barrier - Castle Park.pdf

Not included

SE-BC-2025-35 Business Case - Installation of HRB Castle Park Newcastle.pdf

Not included

## 14.0 Concession Agreement EV Charge Points

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR 11 Sept 2025 Concession Agreement for NI EV Consortium Project
--

☐ Appendix 1 Draft NI EV Consortium Concession Agreement - Final 14.08.2025.pdf	Not included
Appendix 2 Draft Licence Agreement.pdf	Not included
Request to Purchase Strip of Land Adjacent to Newry Canal For Decision	
This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Go (Northern Ireland) 2014 - information relating Information relating to the financial or business particular person (including the Council holding that information) - and the public may, by resexcluded during this item of business	affairs of any
SPR 11 Sept 2025 Request to Purchase strip of Land Adjacent to Newry Canal.pdf	Not included
□ NM218-G-1-40 Land adjacent to Newry Canal.pdf	Not included
Lease for Café & Miniature Railway at Delamont Country Park For Decision	,
This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Go (Northern Ireland) 2014 - information relating Information relating to the financial or business particular person (including the Council holding that information) - and the public may, by resexcluded during this item of business	affairs of any
☐ SPR 11Sept 2025 Lease for Cafe & Miniature Railway at Delamont Country Park.pdf	Not included
Lease Map Delamont.pdf	Not included
DBEC Communications & Engagement Partner For Decision	

## 17.0

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SP R Report - Sept 2025 - Tender Outcome DBEC Comms Partner.pdf

Not included

#### 18.0 PEACEPLUS Staff Recruitment for CMAP

For Decision

15.0

16.0

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be

ex	cluded during this item of business	
Ď	SPR Report - AONB and Geopark CMAP Recruitment.pdf	Not included
D	CMAP Structure.pdf	Not included

# FOR NOTING Items deemed to be exempt under Part 1 of Schedule 6 of the Local Government Act (NI) 2014

# 19.0 Minutes of Newry City Centre Regeneration Programme Board Meeting – 31st July 2025

For Information

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

Minutes of Newry City Centre Regeneration Programme Board Mtg − 31.07.2025.pdf

Not included

#### 20.0 Waste Management Resources

For Information

This item is deemed to be exempt under paragraph 3 of Part 1 of Schedule 6 of the Local Government Act (Northern Ireland) 2014 - information relating Information relating to the financial or business affairs of any particular person (including the Council holding that information) - and the public may, by resolution, be excluded during this item of business

SPR Committee Report - Waste Management Resources 11.09.25.pdf

Not included

# **Invitees**

Cllr Terry Andrews
Cllr Callum Bowsie
Mr Caolain Boyd
Fionnuala Branagh
Cllr Jim Brennan
Cllr Pete Byrne
Mr Gerard Byrne
Cllr Philip Campbell
Cllr William Clarke
Cllr Laura Devlin
Ms Louise Dillon
Cllr Cadogan Enright
Cllr Killian Feehan
Cllr Doire Finn
Ms Joanne Fleming
Cllr Conor Galbraith
Cllr Mark Gibbons
Cllr Oonagh Hanlon
Cllr Glyn Hanna
Cllr Valerie Harte
Mr Conor Haughey
Cllr Martin Hearty
Cllr Roisin Howell
Cllr Tierna Howie
Ms Catherine Hughes
Ms Marina Hughes
Cllr Jonathan Jackson
Joanne/Noelle Johnston
Cllr Geraldine Kearns
Miss Veronica Keegan
Mrs Josephine Kelly
Mrs Sheila Kieran
Cllr Cathal King
Cllr Mickey Larkin
Cllr David Lee-Surginor
Cllr Alan Lewis
Cllr Oonagh Magennis
Mr Conor Mallon
Cllr Aidan Mathers
Cllr Declan McAteer
Ms Carol McClean
Cllr Leeanne McEvoy

Mr Conor McGeown
Jonathan McGilly
Mr Colin Moffett
Cllr Declan Murphy
Cllr Kate Murphy
Cllr Selina Murphy
Cllr Siobhan O'Hare
Mr Andy Patterson
Cllr Áine Quinn
Cllr Henry Reilly
Cllr Michael Rice
Ms Alison Robb
Mr Peter Rooney
Cllr Michael Ruane
Mr Conor Sage
Cllr Gareth Sharvin
Mrs Amanda Smyth
Donna Starkey
Sarah Taggart
Cllr David Taylor
Cllr Jarlath Tinnelly
Ms Sinead Trainor
Cllr Jill Truesdale
Mrs Marie Ward
Mr Conor Woods
Cllr Helena Young

Minute Ref	<u>Subject</u>	<u>Decision</u>	<u>Lead</u> <u>Officer</u>	Actions taken / progress to date	Remove from Action Sheet? Y/N			
	ACTION SHEET – STRATEGY, POLICY AND RESOURCES COMMITTEE MEETING (SPR) –  Thursday 14 August 2025							
SPR/116/2025	Action sheet of the SPR meeting held 12 June 2025	It was agreed to approve the action sheet	J Kelly	Agreed	Y			
SPR/117/2025	Portable Appliance Testing Policy	It was agreed to approve the Portable Appliance Testing Policy	C Sage	Agreed	Y			
SPR/118/2025	Revised Corporate Privacy Notice	It was agreed to approve the revised Privacy Notice and Email Disclaimer	C McClean	Agreed	Y			
SPR/119/2025	110 <sup>th</sup> anniversary of 10 <sup>th</sup> (Irish) Divisions Actions on the Gallipoli Peninsula	It was agreed that the item would be tabled at a forthcoming Party Leaders meeting	J Kelly	Agreed	Y			
SPR/120/2025	Procurement Policy	It was agreed that the item be deferred to September's Committee Meeting	J Kelly	Agreed - Tabled at September SPR Committee Meeting	Y			
SPR/121/2025	Assessment of Performance	It was agreed to approve the Assessment of Performance 2024/25, including the summary document "Our Performance Looking Back Going Forward"	J Kelly	Agreed	Y			
SPR/122/2025	P2P DAC System	It was agreed to approve the Purchase to Pay DAC to ensure continuity of financial systems. Cost already included within the Council's Revenue Budgets.	J Kelly	Agreed	Y			
SPR/123/2025	Reserves Policy	It was agreed that the item be deferred to September's Committee Meeting	J Kelly	Agreed - Tabled at September SPR Committee Meeting	У			
SPR/124/2025		It was agreed to grant a licence to the party named within the Officer's Report for the fishing rights for Donaghaguy Lake, Warrenpoint, for a period of up to five years at a Peppercorn Licence Fee, subject to Departmental Consent.  It was agreed that Council would look into the matter raised by Cllr McAteer regarding fishing viability in the lake.	C McClean	Agreed	Y			
SPR/125/2025	Proposed Lease of area at Downpatrick HRC	It was agreed to enter into a lease with the group noted in this report in respect of the area outlined in red for the term outlined, subject to the	C McClean S Murphy	Agreed	Y			

		requested detail being shared with Members prior to ratification at Full Council. Proposed rent to be			
SPR/126/2025	Lease of Lands at St Annes Park	It was agreed to amend the mane of the proposed tenant of the lands at St Anne's Park, Mayobridge noted in the report to Committee of 12 December 2024 to the correct group as noted in the Officer's Report, subject to revised Departmental Consent	C McClean	Agreed	Υ
SPR/127/2025	Licence for Container at Milltown Street, Warrenpoint	It was agreed to enter into five one-year licenses with the club noted within the Officer's Report in respect of the lands outlined in red on the map attached for a peppercorn license fee, subject to Departmental Consent.	C McClean	Agreed	Y
SPR/128/2025	Ballynahinch Community Centre	It was agreed to approve the additional costs set out in this report and to update Council's Capital Plan to reflect the change.	C Boyd	Agreed	Y
		It was agreed that Council be more consistent in the reporting of amended capital fund requirements	J Kelly	Agreed	Υ
SPR/129/2025	Replacement of Play Park Surfaces	It was agreed to approve the Capital Business Case as detailed at Appendix 1 of the Officer's Report.	C Sage	Agreed	Y
		It was agreed the play park surfaces be included as part of the rate setting process	A Patterson	Agreed	Y
		It was agreed to review the play park requested by Cllr Lewis	C Sage	Agreed	Y
SPR/130/2025	Upgrade of Council Facilities CCTV Systems	It was agreed to approve the Business Case at Appendix 1 of the Officer's Report, to upgrade Council facilities CCTV Systems.	C Sage	Agreed	Y
SPR/131/2025	Tyrella Beach Amenity Building	It was agreed to approve the additional spend and the updating of the Council's Capital Pan as detailed within the Officer's Report.	C Boyd	Agreed	Y
SPR/132/2025	Facility Refurbishment	It was agreed to approve the variation of the project budget on the Council's Capital Programme as outlined within the Officer's Report.	C Boyd	Agreed	Y
		It was agreed that Members be made aware when projects start going over budget by an agreed amount	J Kelly	Agreed	Υ
SPR/133/2025	Capital Build Project	It was agreed to appoint the Contractor to provide the full delivery of the proposed extension and	C Boyd	Agreed	Y

		refurbishment works to the facility and the increase in the Capital Plan as detailed in section 2.1 of the Officer's Report.			
SPR/134/2025	Business Case – Agency Workers	It was agreed to approve the Business Case to enter into a further contract with effect from August 2025 for a period of two years, with the option to extend, by mutual agreement, up to a total of 4 years	C McClean	Agreed	Y
SPR/135/2025	Business Case – Residual Waste Contract	It was agreed to accept the recommendation as outlined in section 2.4 of the Officer's Report.	S Murphy	Agreed	Y
		It was agreed that the requested rates per tonnage be brought back before Members as discussed.	S Murphy	Agreed	N
SPR/136/2025	Sickness Absence Report	It was agreed to note the contents of the Officer's Report	J Kelly	Agreed	Y
SPR/137/2025	LPS NI Valuations 2025	It was agreed to note the payment to LPSNI for the 2025 valuations	J Kelly	Agreed	Y
SPR/138/2025	Contract Management & Procurement Update	It was agreed to note the update and progress in relation to the Contract Management & Procurement across Council	J Kelly	Agreed	Y
SPR/139/2025	Management Accounts Update Q1 2025/26	It was agreed to note the quarter 1 2025/26 Management Accounts	J Kelly	Agreed	Y
SPR/140/2025	Statutory Reporting	It was agreed to note the following: •Section 75 Policy Screening Report – Quarterly Report for period April – June 2025 •Newry, Mourne & Down District Council's Public authority Equality & Good Relations Duties Annual Progress Report for period 2024 – 2025 for submission to the Equality Commission for Northern Ireland by 31 August 2025.	C McClean	Agreed	Y
END					

Report to:	Strategy Policy & Resources Committee
Date of Meeting:	11 <sup>th</sup> September 2025
Subject:	Revised Procurement Policy and update on the Procurement Act 2023
Reporting Officer	Josephine Kelly, Director of Corporate Services
(Including Job Title):	•
Contact Officer	Caolain Boyd, Assistant Director of Capital Projects &
(Including Job Title):	Procurement

Confirm	n how this Report should be treated by placing an x in either:-
Commi	Thow this Report should be treated by placing art x in either.
For d	ecision x For noting only
1.0	Purpose and Background
	The purpose of this Report is to seek approval for a revised Procurement Policy. The previous version of the Procurement Policy was approved at the March 2025 SP&R Committee. The updated Policy (attached) has been updated with: -
	<ul> <li>Further updates for the requirements of the Procurement Act 2023 as well as reflecting changes in the NI Executive Public Procurement Policy as detailed below.</li> </ul>
	Revised Procurement Threshold Limits
2.0	Key issues
2.1	NMDDC Procurement Policy
	Attached is a copy of the revised Procurement Policy for consideration. The main changes since the last revision are as follows:-
2.2	NI Executive Public Procurement Policy
	The NI Executive Public Procurement Policy Statement was updated in June 2025. The updated NMDDC Policy reflects the four key principles as set out on pg 11 of:-
	<ul> <li>Accessibility</li> <li>Efficiency &amp; Effectiveness</li> <li>Social Value</li> <li>Transparency</li> </ul>
2.3	Revision to Procurement Limits
	In addition to the legislation update, it is recommended that the Procurement Limits are updated. These limits determine the type of procurement activity that is to be undertaken and do <u>not</u> impact the approval to spend limits.
2.4	Revised Tender Limits
	The revised draft Policy has been updated with the revised Procurement limits now used by

Government Departments.

Finance Minister John O'Dowd on 12 March 2025 increased the following procurement control limits for firms involved in government contracts. The purpose behind the changes is that the limits are to reflect the impact of inflationary increases over the last number of years and to simplify processes for SMEs.

Key changes to the Procurement Limits are to :-

- Lower threshold Increase in the lower threshold limit from £5,000 to £10,000. This is the level at which written quotations are sought.
- Higher threshold Increase the Invitation to Tender limit from £30,000 to £50,000.

The Council has not increased its Procurement limits for a number of years either. It is recommended that the Council's limits are increased in line with other Government bodies.

#### Business Cases & approval to spend - Council limit of £30,000

It should be noted that the requirement to seek Council approval for expenditure to be incurred and the sealing of contract <u>remains</u> at <u>£30,000</u>. This limit has not changed as it is contained within legislation.

#### Low Value Orders

The current limit for Low Value Orders in Council is £250. The proposal is to increase the limit for Low Value Orders to £500. Low Value Orders are restricted to a limited number of Functions – for example the processing of orders for parts for stores.

Having undertaken an analysis of Low Value Orders, these are taking up much time of a Procurement Officer as they are processed in line with the DAC procedures. It is important that Procurement time is directed on a risk / prioritisation basis.

# New Procurement Act 2023 – for procurements commenced after 24 February 2025.

The new Procurement Act 2023 went live on 24 February 2025.

#### Summary of key changes of the New Procurement Act 2023

Many of the changes impact the buyer side and will be managed centrally by Procurement. These include additional notice requirements, changes to the standstill period and evaluation reporting / award letters. These changes will be managed through our existing governance which includes processes, procedures, template forms, and training. Council Officers involved in procurement activity are being kept up to date of changes made.

Information on changes that impact bidders / suppliers will be provided on the Council's website and suppliers in due course.

The main change that bidders / suppliers will face is use of the Governments extended Find a Tender Service, named Central Digital Platform. New registration will be required for any bidder who wants to participate in an above threshold procurement exercise.

#### Pre-Market Engagement (PME)

The new Procurement Act places a greater emphasis on the transparency of PME undertaken by considering the purpose and subject of the engagement and not the type of communication or engagement. Informal PME could include any communication with a supplier if the purpose is related to an upcoming procurement exercise.

#### **Conflicts of Interest**

Another aspect of the Legislation with greater transparency requirements is the declaration of any conflicts.

New requirements now:

- broaden the assessment of potential conflicts to include "any interested parties that can influence a decision made by or on behalf of a Contracting Authority".
- broaden the consideration and management of conflicts across the entire contract lifecycle which includes taking up contract extensions and management of the contract.
- require published confirmation a conflicts assessment has been conducted at various stages of the procurement and contract lifecycle

#### **Contract Management**

Contract Management is devolved to each Department and is defined as the management of activity post contract award. It is an important phase of the procurement cycle in which a supplier delivers the required goods, services, or works as described in the specification and terms and conditions of contract.

Officers will follow updated guidance on contract management in the delivery of their contracts. Contract Owners will continue to oversee contract management across their Department or Service and Contract Managers will work with their suppliers to deliver contract outcomes including Social Value. The main change is related to the reporting on contract management activity.

The new legislation aims to embed further transparency requirements throughout the contract lifecycle. This includes specific reporting requirements during the contract management phase.

For Procurements "above threshold" per the legislation, the Council will be required to:

set and publish a minimum of three KPIs for such contracts actively report on the management and achievement of any KPIs set and publish details of poor performance that has not been rectified by a supplier The new Central Digital Platform will be used for the publication of these requirements. Training and updated contract management procedures have been provided for staff. For Procurements, Contracts or Frameworks commenced prior to 24 February 2025 To note that any Contract Notice published, or contract awarded prior to go live (24 February 2025) will continue to be managed under the Public Contracts Regulations 2015. 3.0 Recommendations Members are asked to: To approve the updated Procurement Policy To approve the revised Procurement Limits as detailed in the Policy To note that the Council approval limits for expenditure have not changed and remain at £30,000. Note the Legislative updates contained within the Report. 4.0 **Resource implications** Potential financial and resource implications will either be contained within the Estimates or as part of the Capital Plan 5.0 Due regard to equality of opportunity and regard to good relations (complete the relevant sections) 5.1 General proposal with no clearly defined impact upon, or connection to, specific equality and good relations outcomes It is not anticipated the proposal will have an adverse impact upon equality of opportunity or good relations Proposal relates to the introduction of a strategy, policy initiative or practice 5.2 and / or sensitive or contentious decision Yes □ No □ If yes, please complete the following:

	The policy (strategy, policy initiative or practice and / or decision) has been equality screened	
	The policy (strategy, policy initiative or practice and / or decision) will be subject to equality screening prior to implementation	
5.3	Proposal initiating consultation	
	Consultation will seek the views of those directly affected by the proposal, address barriers for particular Section 75 equality categories to participate and allow adequate time for groups to consult amongst themselves	
	Consultation period will be 12 weeks	
	Consultation period will be less than 12 weeks (rationale to be provided)	
	Rationale:	
6.0	Due regard to Rural Needs (please tick all that apply)	
6.1	Proposal relates to developing, adopting, implementing or revising a policy / strategy / plan / designing and/or delivering a public service	
	Yes □ No ⊠	
	If yes, please complete the following:	
	Rural Needs Impact Assessment completed	
	If no, please complete the following:	
	The policy / strategy / plan / public service is not influenced by rural needs	
7.0	Appendices	
	Appendix A - Procurement Policy	
8.0	Background Documents	

Comhairle Ceantair an Iúir, Mhúrn agus an Dúin Newry, Mourne and Down District Council

# Procurement Policy



## **Policy Control**

Title of Policy:  Version:  Directorate / Departmental Ownership:  Officer Responsible:  Director Corporate Services  Director Corporate Services, Josephine Kelly  Policy Approval Process:  SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository  Other: NMDDC Website	Policy reference:	CS 26
Directorate / Departmental Ownership:  Officer Responsible:  Director Corporate Services, Josephine Kelly  Policy Approval Process:  SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Title of Policy:	Procurement Policy
Officer Responsible:  Director Corporate Services, Josephine Kelly  Policy Approval Process:  SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Version:	2
Policy Approval Process:  SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Directorate / Departmental Ownership:	Corporate Services
Policy Approval Process:  SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	Officer Responsible:	Director Corporate Services,
SMT Authorisation:  Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository		Josephine Kelly
Strategy Policy and Resources Committee Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Policy Approval Process:	
Authorisation:  Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	SMT Authorisation:	17
Date of Council Ratification:  Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Strategy Policy and Resources Committee	
Policy Effective Date:  Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	Authorisation:	
Policy Review Date:  Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Corporate Policy repository	Date of Council Ratification:	
Equality Screening and Rural Needs Impact Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	Policy Effective Date:	
Assessment Completed by:  Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	Policy Review Date:	
Equality Screening and Rural Needs Impact Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	<b>Equality Screening and Rural Needs Impact</b>	
Assessment date:  Location where document is held and referenced:  Responsible Department  Corporate Policy repository	Assessment Completed by:	
Location where document is held and referenced:  Responsible Department  Corporate Policy repository	<b>Equality Screening and Rural Needs Impact</b>	
referenced:  Responsible Department  Corporate Policy repository	Assessment date:	733
Corporate Policy repository	Location where document is held and	Responsible Department
	referenced:	Responsible Department
Other: NMDDC Website		Corporate Policy repository
Other: NMDDC Website		
Other. Wilde Website		Other: NMDDC Website

## **Contents**

Abb	reviations Commonly Found in Procurement	4
1.	BACKGROUND & PURPOSE	7
1.	.1 What is Public Procurement?	7
1.	.2 Mission Statement for NMDDC's Procurement Policy	8
1.	.3 Purpose, Application and Scope	8
1.	.4 Procurement Act 2023 Objectives	10
1.	.5 Northern Ireland Public Procurement Policy	11
1.	.6 Managing Public Money	12
2.	LEGISLATION & POLICY	
2.	.1 Legal Context	13
2.	.2 Procurement Thresholds	13
2.	.3 Regulated Procurement ('Above Threshold')	14
2.	4 Other Relevant Legislation When Procuring	15
2.	.5 Wider Procurement Policy Landscape	15
2.	.6 Ethical Procurement and Social Value	16
2.	.7 Expected Officer Behaviour & Conflicts of Interest	18
2.	.8 Assessing Suppliers	19
2.	.9 Procurement Approach	20
2.	.10 Related Policies	21
2.	.11 Complaints	21
	endix 1 UK Threshold for Procurements endix 2: NMDDC Procurement Procedures2	

## **Abbreviations Commonly Found in Procurement**

Abbreviation	Meaning	
2023 Act	The Procurement Act 2023	
2024 Regulations	The Procurement Regulations 2024	
Associated Person	A person or entity that the supplier is relying on in order to satisfy the conditions of participation (other than a guarantor).	
CAN	Contract Award Notice - the notice issued to Find a Tender Service to advertise intention to award a contract.	
CDN	Contract Details Notice – the notice issued to Find a Tender Service to notify market the contract has been awarded	
CoI	Conflict of Interest	
Commercial Tool	A framework, dynamic purchasing system or dynamic market	
	An individual or entity:	
	a. with significant influence or control over the supplier;	
Connected	b. which the supplier has significant influence or control over; and	
Person	c. which have certain associations with the supplier	
	Examples include majority shareholders, directors and shadow directors parent and subsidiary companies, predecessor companies.	
Contract manager	The Council's contract manager	
Council	This Council – Newry, Mourne and Down District Council	
Covered Procurement	A procurement to which the Procurement Act 2023 applies	
CPD/DoF	Construction & Procurement Delivery (CPD) which provides a central procurement function for central government in Northern Ireland under DoF (Department of Finance)	
CPV	Common Procurement Vocabulary	

DAC	Direct Award Contract – also known as Single Tender Action	
Debarment list	A central list of suppliers maintained by the UK Cabinet Office. Inclusion on the list means that the supplier's past behaviour or circumstances mean that it is not, or may not be, allowed to participate in covered procurements or be awarded public contracts for up to 5 years. If on the debarment list as an excluded supplier, a contracting authority must not award a contract to the supplier. If on the debarment list as an excludable supplier, a contracting authority may award a contract to the supplier.	
DM	Dynamic Market – a commercial tool available under the 2023 Act	
DPS	Dynamic Purchasing System – a commercial tool available under the PCR 2015	
Excludable supplier	A supplier who has failed the discretionary exclusions set out in the Procurement Act 2023	
Excluded supplier	A supplier who has failed the mandatory exclusions set out in the Procurement Act 2023	
FTS	Find a Tender Service (where notices are published)	
Implied term	A term which applies to a contract owing to the PCR 2015 or 2023 Act even if the term is not explicitly stated in the terms and conditions	
ITT	Invitation to Tender	
ITT Submission	Tender Return or formal offer from a supplier	
KPI	Key Performance Indicator	
Lead Officer	The person responsible for procuring and managing a contract.  Typically this would be the Contract Manager	
MAT	Most Advantageous Tender	
NMDDC	Newry, Mourne and Down District Council	
PCR 2015	Public Contract Regulations 2015 – as amended - http://www.legislation.gov.uk/uksi/2015/102/contents/made	
РО	Purchase Order	

PPN	Procurement Policy Notes (PPNs) are the means by which the NI public sector is advised of procurement policy: <a href="http://www.dfpni.gov.uk/content">http://www.dfpni.gov.uk/content</a> - cpd - policy - procurement guidance notes	
PQQ	Pre-Qualification Questionnaire	
RFQ	Request for Quotation	
Tender notice	The notice published on Find a Tender Service to advertise a public contract	
Transparency notice	The notice published on Find a Tender Service before making a direct award.	
UK Threshold	The thresholds at which the 2023 Act apply to procurement.	
VfM	Value for Money	

#### 1. BACKGROUND & PURPOSE

#### 1.1 What is Public Procurement?

Public procurement refers to the process by which public authorities purchase goods, works or services from external providers that enable them to deliver the services for which they are responsible.

Public Procurement is defined as1:

"The process of the acquisition, usually by means of a contractual arrangement after public competition, of goods, services, works and other supplies by the public service' and adopts 'Best Value for Money' as 'the most advantageous combination of cost, quality and sustainability to meet customer requirements."

As such, procurement is a critical function of government and accounts for a significant proportion of public spending. Given the resource implications, it is essential that procurement activity is well managed to secure the maximum possible value from this expenditure. The overriding procurement policy requirement is that all public procurement must be based on value for money, defined as "the most advantageous combination of cost, quality and sustainability to meet customer requirements". This should be achieved through competition unless there are compelling reasons to the contrary.

For any procurement within scope of the Procurement Act 2023 (the 2023 Act), procurement "means the award, entry into and management of a contract "2. The 2023 Act places additional obligations on the Council regarding conflicts of interest and contract management compared to the PCR 2015.

Procurement is also about making choices and a public authority's procurement activity provides a very clear signal of the organisation's values and how it wants to be seen now and in the future. At a strategic level, aligning procurement decision-making to the organisation's broader policy objectives means that the organisation's purchasing power can be leveraged to make a positive impact towards those goals, for example to achieve wider economic, environmental and social benefits.

<sup>&</sup>lt;sup>1</sup> https://www.finance-ni.gov.uk/sites/default/files/publications/dfp/NI-public-procurement-policy.pdf

<sup>&</sup>lt;sup>2</sup> Procurement Act 2023, section 1

#### 1.2 Mission Statement for NMDDC's Procurement Policy

The overarching objective of Newry, Mourne and Down District Council's (NMDDC/the Council) procurement activities is to secure the most advantageous tender (MAT). The aim is to achieve a best value for money (VfM) outcome for the ratepayer whilst delivering on the key economic, environmental and social outcomes set out in the Council's Corporate Plan.

In the achievement of this overarching objective, Council's procurement activities must also:

- Demonstrate propriety and good practice
- Comply with legal requirements that apply to public procurement activities
- Meet the Social Value Criteria as approved by the Council.

#### 1.3 Purpose, Application and Scope

The purpose of this Policy is to govern the method by which the Council procures the goods, works and services required to enable it to deliver its services effectively.

This document is designed therefore to assist Council Officers to determine the most appropriate method of procurement when purchasing goods, works and services. It details what the Council expects from its Officers in terms of behaviour, actions taken and processes to be followed. Acceptable procurement methods are set out in Appendix 2.

This Policy applies to all Council Officers involved in the execution of works, supply of products or provision of service contracts, where they are involved in a procurement process, whether as requisitioners, specifiers, purchasers or those who validate or authorise payment. This includes full-time and part-time employees on a substantive or fixed-term contract and associated persons such as agency staff, contractors and secondees. Consultants working on behalf of the Council who are involved in the procurement process must ensure they and their documentation comply with this Policy.

For covered procurements above the UK Threshold, this policy also applies to anyone internal or external to the Council who influences decisions relating to a covered procurement, including approving any stage of a procurement from business case to signing the final contract. This includes full-time and part-time employees on a substantive or fixed-term contract and associated persons such as agency staff, contractors and secondees as well as external advisors and consultants.

All those engaging in procurement activity shall be aware of, and comply with, this Policy and relevant and associated statutory and regulatory requirements, as detailed in section 2, when undertaking procurement activity.

#### This Policy does not apply to:

- A contract for the acquisition, by whatever means, of land, buildings or any other complete work, or of an interest in or right over any of them, or which concerns an interest in or right over any of them
- Certain legal services (for example, legal representation or advice by a lawyer in judicial proceedings before the courts or in situations where there is a high probability that judicial proceedings will result)
- A contract for the provision to a contracting authority of arbitration, mediation or conciliation services, or of any other similar services
- A contract for the provision or carrying out of certain investment services or activities, or of an ancillary service, in relation to a financial instrument by an investment firm or a qualifying credit institution
- Loans
- Employment contracts
- Civil defence and danger prevention services that are provided by non-profit organisations covered by section 20 in Schedule 2 of the Act
- A contract that is required to be awarded in accordance with the public service obligations regulations (as defined by section 136(11) of the Railways Act 1993
- Public contracts known as vertical or horizontal arrangements between public sector entities that satisfy a range of conditions
- A contract for the provision of research and development services to a contracting authority, where (a) the services are intended by the authority to be for, or to result in, benefit to the public, and (b) the contract does not also provide for the provision of goods or works
- Statutory payments such as TV licensing, LPS rate payments, pension contributions
- Cost of attending training and development events
- Cost of study courses; attendance at conferences, exhibitions, seminars and workshops
- Officer's professional fees required as legal necessity to perform their duties
- Payments to individuals such as speaker fees; organist; medical reports
- Internal purchases (including petty cash)
- To Grants: refer to Managing Public Money Annex 5.13

For a full list of exempted contracts and specific definitions of each exemption, please refer to Schedule 2 of the 2023 Act<sup>4</sup>.

#### 1.4 Procurement Act 2023 Objectives

For procurements covered by the 2023 Act (covered procurements), the Council must have regard to the importance of

- (a) delivering value for money;
- (b) maximising public benefit;
- (c) sharing information for the purpose of allowing suppliers and others to understand the Council's procurement policies and decisions;
- (d) acting, and being seen to act, with integrity.

In carrying out a covered procurement, the Council must treat suppliers the same unless a difference between the suppliers justifies different treatment.

If the Council considers that different treatment is justified in a particular case, the Council must take all reasonable steps to ensure it does not put a supplier at an unfair advantage or disadvantage.

In carrying out a covered procurement, the Council must have regard to the fact that small and medium-sized enterprises may face particular barriers to participation, and consider whether such barriers can be removed or reduced.

In addition to these objectives, some general principles of law have emerged from the case law. The most important of these general principles of case law to be aware of in the procurement context are:

Equal treatment (non-discrimination/fairness): Contracting Authorities are
obliged to treat both potential and actual suppliers in the same way, without favour
or prejudice. When specifying requirements avoid brand names and other references
which would favour or eliminate particular providers, products or services and accept

equivalence. Contracting Authorities must accept equivalent certificates or standards to those specified in tender documents.

- Transparency (openness): Advertising (appropriate to the size of the contract) is necessary to demonstrate transparency. Contracting Authorities must be upfront with Suppliers about the conditions for participation, clearly specified requirements, contract details, award criteria and the reasons why they were or (more importantly) were not successful.
- Proportionality: Contracting Authorities must ensure that tender requirements and procedures are both relevant to the contract being procured and proportionate to the contract.
- Confidentiality: Contracting Authorities are obliged to respect the confidentiality of the information received from suppliers during the procurement process, subject to the Freedom of Information Act and other legislation requiring disclosure of such information.

#### 1.5 Northern Ireland Public Procurement Policy

The Northern Ireland Public Procurement Policy Statement<sup>5</sup> sets out four principles to be considered in addition to the objectives set out in the 2023 Act. These are:

**Accessibility:** Government contracts will be accessible to Small and Medium Sized Enterprises, Micro Businesses and Social Enterprises

**Efficiency and Effectiveness**: We have a high performing, efficient and effective procurement function

**Social Value**: We will maximise social, economic and environmental outcomes through procurement spend and grant funding

**Transparency**: We will be transparent about our pipeline of procurement opportunities; how public money is being spent and how we are meeting the Executive's procurement policy requirements

#### 1.6 Managing Public Money

Managing Public Money<sup>6</sup> requires everyone working in public services in Northern Ireland to be aware of the need to manage and deploy public resources responsibly in the public interest.

This requirement is clearly very relevant when undertaking procurement activity which must be carried out:

- In the spirit of, as well as to the letter of, the law
- In the public interest
- To high ethical standards
- To achieve value for money.

#### 2. LEGISLATION & POLICY

#### 2.1 Legal Context

The Local Government Act (Northern Ireland) 1972 states a Council may enter contracts necessary for the discharge of any of its functions<sup>7</sup>. To enter contracts for the supply of goods, works and services, Local Authorities are subject to and must adhere to procurement related legislation.

The Procurement 2023 (the 2023 Act) and the Procurement Regulations 2024 (the Regulations) apply to all above threshold procurements from 24<sup>th</sup> February 2025.

The PCR 2015 will continue to apply to frameworks and contracts awarded under the PCR 2015 until the expiry of those frameworks and contracts.

#### 2.2 Procurement Thresholds

The thresholds at which public procurement opportunities are subject to the full suite of UK regulations governing public contracts are revised every two years. This is to take account of currency fluctuations, and to ensure the UK complies with its obligations under the World Trade Organisation's Agreement on Government Procurement (GPA)<sup>8</sup>. The current applicable thresholds are provided in the attached

<sup>&</sup>lt;sup>7</sup> Local Government Act (Northern Ireland) 1972 (legislation.gov.uk)

<sup>8</sup> https://www.gov.uk/government/publications/ppn-1123-new-thresholds/procurement-policy-note-1123-new-thresholds-html#background

#### Appendix 1.

Officers must calculate the estimated value of a contract based on the total amount payable including VAT. For guidance on how to recalculate contract value for contracts below the UK Threshold, see paragraph 2.5 of PPN 04/219.

#### 2.3 Regulated Procurement ('Above Threshold')

#### 2.3.1 UK Public Procurement Regulations - The Procurement Act 2023

All regulated procurements started **on or after 24 February 2025** are subject to the provisions of the 2023 Act and the Procurement Regulations 2024. The 2023 Act introduced new public procurement rules and several new notices and discontinued notices used under the PCR 2015.

A competitive tender procedure is formally commenced by publishing a tender notice. Prior to this, for above threshold procurements, the Council must publish a PME notice if any PME has been undertaken unless there are good reasons not to and such reasons must be set out in the tender notice.

#### 2.3.2 UK Public Procurement Regulations - Prior to the Procurement Act 2023

The PCR 2015 and the Concession Contracts Regulations 2016 will continue to apply to any contracts or any framework agreement, dynamic purchasing system or qualification system (referred to as 'commercial tools') set up under that legislation and will continue to be managed until their end for whatever reason e.g. expiry, termination) in accordance with that legislation. Any dynamic purchasing system and qualification system established under the previous legislation must come to an end as set out when they were established, or by 23rd February 2029 (four years after the new regime comes into effect), whichever is earlier. Any contract awarded under such an arrangement will continue until it comes to an end and be managed in accordance with the previous legislation.

There will be a transition period during which contracting authorities may be able to award contracts under commercial tools set up under both regimes. Therefore, Council officers should ensure that any decision on which commercial tool is to be used and the associated rationale is fully documented before commencing the procurement.

#### 2.4 Other Relevant Legislation When Procuring

When conducting procurement exercises it is usual to assess whether the bidders can comply with relevant legislation. The types of legislation that are commonly relevant in a procurement exercise are:

- Health and Safety Regulations
- Environmental Regulations
- Employment Regulations

When setting legislative requirements, it is important to check with the relevant Council section that the requirements are appropriate.

#### 2.5 Wider Procurement Policy Landscape

The Council carries out its procurement activities adhering to Council Policy and Procedures.

In Northern Ireland, the Procurement Board, chaired by the Finance Minister, is responsible for the Northern Ireland Public Procurement Policy (NIPPP).

Construction & Procurement Delivery (CPD) is a business area within the Department of Finance (DoF) in the Northern Ireland Civil Service and supports the Procurement Board, liaising with the Cabinet Office on legislative matters, helping in the development of new policies, and monitoring their implementation<sup>10</sup>.

CPD is responsible for disseminating advice and guidance on the policies on public procurement, determined by the Procurement Board, to the Northern Ireland Central Government and arms' length bodies and monitors their implementation. It does this through the production of Procurement Policy Notes and Toolkits , which are developed in consultation with its public sector stakeholders. Procurement Policy Notes and Toolkits are available on the CPD Website.

Although the Council is not directly subject to Northern Ireland Public Procurement Policy, Council Officers are encouraged to refer to CPD procurement policy notes and toolkits to

<sup>10</sup> https://www.finance-ni.gov.uk/topics/procurement-policy-and-guidance

assist them if they are looking for any further guidance when performing procurement exercises, especially if the project is funded through central government.

#### 2.6 Ethical Procurement and Social Value

Responsible and ethical procurement encompasses both Social Value and Sustainability and recognises the Council's responsibility to procure value for money goods, services, works and utilities, whilst maximising social value, minimising environmental impacts and ensuring the ethical treatment of people throughout its supply chains.

#### 2.6.1 Legislative Context

The Council conducts procurement activity in line with the objectives of the 2023 Act and best practice principles of transparency, non-discrimination, fair treatment, proportionality, value for money and the maximising public benefit when conducting procurements of any value.

The 2023 Act sets out the specific types of eligibility, conditions of participation and award criteria that may be used to assess suppliers to ensure suppliers are treated in a fair and transparent manner. Conditions of participation and award criteria must be linked to the subject matter of the contract. Assessing suppliers on criteria considered as non-commercial (i.e. not linked to the subject matter of the contract) is not permitted. Non-commercial considerations could include, for example, a supplier's political affiliation.

The Council recognises the following:

#### 2.6.2 Social Value

Leveraging service and works contracts to protect and enhance the health and wellbeing of local people and the local environment, providing skills and employment opportunities and promoting the local economy.

- Protecting people and the environment by ensuring Health and Safety is an inherent part of the procurement process
- Promoting social inclusion, equality and community benefit by including work-related opportunities, employability and apprenticeships in relevant contracts
- Supporting local economic regeneration by paying the living wage and ensuring that supply chain opportunities are accessible to Small and Medium Enterprises, Social Enterprises and the Voluntary and Community Sector.

#### 2.6.3 Environmental Sustainability

Minimising environmental impacts, promoting animal welfare and improving efficiency throughout the supply chains of all goods, services and works procured.

- Sourcing lower impact materials and methods and promoting sustainable food, farming and animal welfare
- Maximising resource efficiency by considering whole life costs and seeking to reduce waste
- Mitigating and adapting to climate change by ensuring energy efficiency and promoting renewable and carbon energy.

#### 2.6.4 Ethical Sourcing

Ensuring that human rights and employment rights are protected throughout the Council's supply chains and encouraging responsible business practices within the procurement process.

- Ensuring human and labour rights
- Ensuring legal and fair employment practices
- Contracting with responsible businesses.

Responsible Procurement will be balanced and guided by use of available resources whilst achieving value for money and constantly seeking continuous improvement and will contribute towards the Council Values and Outcomes.

#### 2.6.5 Ethical Procurement

Ethics refers to the use of recognised social principles that involve fairness throughout the business relationship and being ethical means following a behaviour perceived as fair by the business community and wider society.

Being ethical means treating suppliers in a just, fair, honest and fitting manner; preferential treatment is considered unethical. Council departments are in control of large budgets; hence it is important to set out:

The legislative context in which we operate

- The expected behaviours for all Officers and how these are built into our processes
- What we expect from our suppliers and how we can assess that within our procurement exercises.

The Council expects high standards of ethical conduct from employees and its consultants and advisors involved in Procurement and from its suppliers. Procurement specialists are also expected to observe and comply with codes of conduct set out by the Charted Institute of Procurement and Supply.

For procurement exercises conducted under the 2023 Act, the Council will act in accordance with applicable legislation and have regard to the importance of the 2023Act's objectives (set out in section 1.5).

#### 2.7 Expected Officer Behaviour & Conflicts of Interest

To embed this approach, anyone internal or external to the Council involved in any procurement activity or who influences decisions relating to a covered procurement must adhere to the principles of conduct and the standards of behaviour expected as detailed in the Council's Code of Conduct.

The Council must take all reasonable steps to identify, and keep under review from identification of need through to contract expiry, in relation to a covered procurement any:

- (a) Conflicts of interest, or
- (b) Potential conflicts of interest.

The Council must, for covered procurements, mitigate conflicts of interest and address circumstances which it considers are likely to cause a reasonable person to wrongly believe there to be a conflict or potential conflict of interest ('perceived conflict of interest').

For the purposes of covered procurements, the 2023 Act defines interest as "includes a personal, professional or financial interest and may be direct or indirect".<sup>11</sup>

For the avoidance of doubt, for covered procurements, conflict of interest declarations will be required from anyone who:

- approves a business case relating to a procurement, specifications, tender documents, the award of a contract or signs the final contract
- engages with suppliers in order to shape the specification, tender documents or procurement process
- develops the specification or tender documents
- is directly involved in assessing suppliers' tender submissions
- influences or makes a decision related to a procurement
- manages a contract awarded under the 2023 Act or approves any material decision in relation to such a contract (such as exercising an option to extend or introduce a contract change)

Any declared conflict of interest for above UK threshold covered procurements must be reviewed by a three person panel comprising officers from Procurement, the relevant Department and Corporate Services. The panel will decide appropriate mitigations.

Any declared conflict of interest for a procurement below the UK threshold must be reviewed by the individual's line manager, who will decide appropriate mitigations. In the event an external advisor or consultant declares a conflict of interest, the officer responsible for appointing the advisor or consultant will review the conflict and decide appropriate mitigations.

#### 2.8 Assessing Suppliers

The Council exercises due diligence in assessing suppliers' ethical practices and, for covered procurements, the ethical practices of suppliers' Connected Persons (CPs), Associated Persons (APs) and sub-contractors by the following means:

- Whether a supplier or their CPs, APs or intended sub-contractors are on the national debarment list
- Mandatory exclusion of suppliers or their CPs, APs and intended sub-contractors who
  have been convicted of offences including conspiracy, corruption, bribery, nonpayment of taxes (following consideration of whether the circumstances are likely to
  recur and allowing a supplier to replace any excluded AP or intended sub-contractor)
- Discretionary consideration of excluding suppliers or their CPs, APs and intended sub-contractors who are guilty of violating labour laws, professional misconduct, being involved in distorting competition (following consideration of whether the circumstances are likely to recur and allowing a supplier to replace any excludable AP or intended sub-contractor)
- Confirmation that suppliers comply with Fair Employment and Treatment (Northern Ireland) Order 1998

- Confirmation that suppliers have not and will not take part in canvassing, soliciting or have any conflicts of interest
- Confirmation that suppliers comply with the requirements of the Modern Slavery Act 2015.

#### 2.9 Procurement Approach

The Council adopts a hybrid approach whereby a central procurement function supports trained and competent staff within directorates. However, ultimate responsibility for procurement resides in the Council service area where the expenditure is being incurred.

Where appropriate, the use of Government Procurement Frameworks and other relevant frameworks will be explored. Collaborative procurement opportunities should also be considered where relevant.

For procurement over the UK thresholds as set out in

Appendix 1, as part of the Social Value considerations the Council will assess suppliers on policies relating to ethical procurement and fair treatment of their supply chains.

#### 2.10 Related Policies

A non-exhaustive list of current policies that should also be reviewed in conjunction with this Policy is listed below:

- Code of Conduct for Local Government employees
- The Northern Ireland Local Government Code of Conduct for Councillors
- Anti-Fraud Policy
- Fraud Response Plan
- Gifts and Hospitality Policy
- Freedom of Information Policy
- Data Protection Policy
- Conflicts of Interest Policy
- Complaints Policy and Procedure.

#### 2.11 Complaints

The Council is committed to the provision of high-quality services. Our Complaints Handling Procedure reflects the Council's commitment to valuing complaints. Occasionally, things can go wrong. When this happens, we will investigate all complaints received and advise you of the outcome. We will conduct thorough, impartial and fair investigations of customer complaints so that, where appropriate, we can make evidence-based decisions on each case. You may find the following guidance useful in submitting a complaint.

Complaint Handling Procedure - Guide for Complainants here.

## **Appendix 1 UK Threshold for Procurements**

UK Thresholds for Procurements (Effective 1 January 2024 and updated 14 January 2025) <sup>12</sup>		
Public Contracts	Threshold inc. VAT (published threshold)	Threshold exc. VAT (for information)
Supplies & Services	£214,904	£179,087
Works and Concessions	£5,372,609	£4,477,174
Light Touch Contracts for Services	£663,540	£552,950

## **Appendix 2: NMDDC Procurement Procedures**

NMDDC Procurement Thresholds		
Contract Value	Procurement Process	Approvals Required
Low Value Order £0.01 to £500 Restricted to specific users	Low Value Orders are a specific type of order limited to a few named designated users who require orders under £500 to be issued directly to the supplier. The Assistant Director of Finance and Performance determines the users who can avail of LVO use.	A cumulative value for the requirement over a typical three-year contract period to be calculated.
Value for Money £0.01 to £10,000	Council Officer must demonstrate 'Value for Money' (VfM) has been achieved by providing evidence that 2 prices have been sought, where possible. For some specialist supplies or services there may only be one supplier in the market. If this is the case, sufficient justification for not seeking a second price check should be documented.	Requisition approved by authoriser with an approval limit greater than or equal to the requisition value.
	If a Framework or Dynamic Purchasing Systems is used, follow the rules of the particular Framework or DPS.	
Request for Quotation (RfQ) £10,000 to £50,000	3 written quotations are sought, where this is possible. For some specialist supplies or services there may only be one supplier in the market. If this is the case, sufficient justification for not seeking a second price check should be documented.  If a Framework or Dynamic Purchasing Systems is	Approval to Commence Procurement Form completed by Officer and signed by authoriser with an approval limit greater than or equal to the RfQ contract value.
	used, follow the rules of the particular Framework or DPS.	
Invitation to Tender (ITT) £50,000 to UK Thresholds – Goods, Works and Services	<b>'Invitation to Tender' (ITT)</b> documentation completed by Council Officer and uploaded for approval by Officer's authoriser.	Appropriate business case template completed depending on value and signed by the Director.

	Once approved, documentation is transferred to Procurement for review.  When documentation has been finalised between Officer and Procurement, ITT is uploaded and advertised on the Council's tender portal by Procurement.  If a Framework or Dynamic Purchasing Systems is used, follow the rules of the particular Framework or DPS.	Business case brought to relevant Committee for consideration and approval.  Committee's decision referred to full Council for approval.
Above UK Threshold Level	Invitation to Tender (ITT) documentation completed by Council Officer using the appropriate above-threshold tender document templates and uploaded for approval by Officer's authoriser.  Once approved, documentation is referred to Procurement for review. When documentation has been finalised between Officer and Procurement, the ITT is advertised on a UK wide basis via eTendersNI and the 'Find a Tender' service (FTS).  This route must be used to establish any new Frameworks or Dynamic Markets.  If a Framework, Dynamic Purchasing Systems or Dynamic Market is used, follow the rules of the particular Framework, DPS or DM.	Appropriate business case template or economic appraisal completed depending on value and signed by the Director.  Business case or Economic Appraisal brought to relevant Committee for consideration and approval.  Committee's decision referred to full Council for approval.

For contracts below the UK Thresholds, follow the advice in PPN 04/21 paragraph 2.5 on how to recalculate contract value to exclude  $\rm VAT.^{13}$ 

For details on how to conduct the appropriate procurement, refer to the Procurement Procedures.