01 Introduction

The Village Renewal Plan has been developed by the community in conjunction with Newry, Mourne and Down District Council to meet the requirements of the Rural Development Programme for Northern Ireland 2014-2020.

Ove Arup and Partners (Arup) was appointed as the consultancy team to facilitate the delivery of the Village Renewal Plan for Jonesborough. This Village Renewal Plan has been facilitated by a stakeholder workshop. The outcome of this is a Village Renewal Plan which includes a range of projects and initiatives that we believe will have a real impact on the area.

The Village Renewal Plan was funded under Priority 6 (LEADER) of the Northern Ireland Rural Development Programme 2014-2020 by the Department of Agriculture, Environment and Rural Affairs and the European Union, and Newry, Mourne and Down District Council.

The Rural Development Programme uses the LEADER approach which adopts a community led model to assist rural communities to improve the quality of life and economic prosperity in their local area, through the allocation of funds based on local need. Village Renewal and Development is an important element of the Rural Development Programme.

The Village Plan is a working document that requires the support of the community and in many cases the community working in partnership with other agencies and statutory bodies.

It should be noted that the progressing of a Village Plan under the Rural Development Programme does not mean that the settlement or area, to which the ‘Village Plan’ applies, is designated as a village in the settlement hierarchy as identified in the current development plans that apply to the District (i.e. the Banbridge/Newry and Mourne Area Plan 2015, and the Ards and Down Area Plan 2015) or in the Council’s new Local Development Plan for the District, which is currently under preparation.

It is important to note that some projects and initiatives set out within the action plan may be subject to future feasibility studies and analysis, detailed design, landowner agreements, statutory approvals and available funding.
 Village Location

Jonesborough is a small border village in rural Co. Down and is located some 6 miles south of Newry, in close proximity to the main Belfast / Dublin corridor. The village is a small linear settlement with a range of community and retail orientated amenities. The core of the village is situated upon an elevated landscape that ascends eastward. The Jonesborough mountain to the northwest, which rests within the Ring of Gullion Area of Outstanding Natural Beauty offers and creates a dramatic landscape setting. The land east of the village offers a striking rural landscape setting, which help form the boarder with the Republic of Ireland. Building on this, the area character is enhanced by elements such as the dry stone walls and distinctive landscape forms.

 Village Character

Today, Jonesborough expresses a linear development pattern which extends southward along Church Hill and Edenappa Road, Additionally the village has extended in a westerly fashion at Finegans Road. Building on this, the Finegans and Edenappa Roads have facilitated the most recent residential developments within the settlement. Jonesborough can be described as a service centre with a range of services including a church, village hall, primary school, public house and local supermarket/post office serving the local village population. The village also hosts the weekly Jonesborough market, located within the recently developed facility facing the primary school. This complex also comprises commercial and retail units.

Kilnasaggart Inscribed Stone
History and Development of the Village

Jonesborough has contained a similar layout and form throughout its historical development as it benefitted from key lines of transport and communication. Initially, the village developed along the northern section of Church Hill and accommodated a military barracks alongside a landmark church (1832 – 1846). As time progressed, the village maintained a similar layout and form, by 1900 – 1907, the village consolidated its development along its linear spine having established a school, parochial house, rectory and Post Office to the north of the village. Moving forward, by 1957, the village had developed residential extensions at Francis Jordan Park which highlights the growing development pressure within the village at the time.

Village Profile

The village of Jonesborough rests within the Forkhill ward of rural Co. Down and comprises a youthful population with 27.32% of residents under 16 years of age whilst 9.92% of the population are aged over 65. Building on this, it is vital that future development to services and amenities consider the needs and requirements of each demographic sector within the village community.
Future Development

The development limit for Jonesborough extends northwards to include those buildings and lands at Flurry Bridge that rest within the overall plan area together with the recently developed Oriel Business Park at the Lower Foughill road.

Recent and Future Developments

Erection of Business Units within the Village. Planning Ref. P/2012/0039/F Status: Permission Granted

Erection of 15 no general industrial units contained within 2 no blocks (C & D) and 1 no office within block D with associated drainage, parking and site works at Flurrybridge Enterprise Centre Lower Foughill Road.

Private Housing Development. Planning Ref. LA07/2017/0791/F Status: Pending

Private Housing Development consisting of the demolition of No. 12 Church Hill, Jonesborough and the erection of 5 No. dwellings (1 detached & 4 semi-detached), road improvement works, landscaping and associated site works.

Residential Housing development. Planning Ref. LA07/2017/0865/F Status: Pending

Change of house types and minor alterations to site layout approved under P/2008/0805/F to provide 28 dwellings with no alterations to approved access, road layout, storm/foul drainage or landscaping.


Site for residential development (phase1) with demolition of existing dwelling and associated outbuildings at no. 61 Jonesborough Village Road, (Main Street & construction of proposed development road.

Convenience Store with integrated Post Office. Planning Ref. LA07/2015/0903/F. Status: Permission Granted

Proposed erection of convenience store with integral Post Office services and erection of 5 no commercial units in two blocks on-site car parking and vehicular entrance and exit adjacent to and west of the Village Shop at Finegans Road.
03  Policy Analysis

3.1 Planning Policy

Regional Development Strategy 2035 ‘Building a Better Future’

The Regional Development Strategy (RDS) is a statutory plan, and sets the spatial vision for the region up to the year 2035. One of the central aims of the RDS is to support our towns, villages and rural communities to maximise their potential.

Our rural areas including our towns and villages have a key role in supporting economic growth. They offer opportunities in terms of their potential for growth in new sectors, the provision of rural recreation and tourism, their attractiveness as places to invest, live and work, and their role as a reservoir of natural resources and highly valued landscapes (RDS, p19).

The RDS sets out Strategic Guidance for the economic, society and the environment. RG7 highlights the need to support rural renaissance which is about revitalising the centres of small towns and villages so that they meet the immediate needs of the communities they serve.

The RDS emphasises the need to sustain rural communities living in smaller settlements and the open countryside and to improve accessibility for rural communities.

Strategic Planning Policy Statement (SPPS) ‘Shaping a Better future’

The SPPS covers the whole of Northern Ireland and sets out the strategic policies for the sustainable development of the region, which it defines as “meeting the needs of the present without compromising the ability of future generations to meet their own needs”.

The policy objectives for development in the countryside are to:

• manage growth to achieve appropriate and sustainable patterns of development which supports a vibrant rural community;
• conserve the landscape and natural resources of the rural area and to protect it from excessive, inappropriate or obtrusive development and from the actual or potential effects of pollution;
• facilitate development which contributes to a sustainable rural economy; and
• promote high standards in the design, siting and landscaping of development.

Banbridge / Newry and Mourne Area Plan 2015 (BNMAP)

The BNMAP was adopted in October 2013 and sets out a number of site specific statutory policies relevant to Jonesborough village that should be taken into consideration by developers, landowners, the Council and the local community in the forward planning of the Village.

Due to its strategic location, there is a natural pressure to accommodate residential expansion of the village. In relation to residential growth within the village, the area plan outlines that no social housing is required within the village.

BNMAP identifies three committed housing zonings at Edenappa Road North and South and Kilnasaggart Road. Furthermore, 1.24 hectares of land have been zoned for economic land uses.

Living Well Together: Newry, Mourne and Down District Council’s Community Plan (2016)

Community planning is a new function of Councils here in Northern Ireland since the reorganisation of local government in 2014. Councils have a requirement to create a Community Planning Partnership for their District whose role is to work in collaboration with all partners to achieve the aspirations of the Community Plan.

The overarching principles of the Plan are ensuring effective community engagement in the planning and delivery of services, utilising the strengths and resilience within communities, promoting equality and tackling inequality, adopting a preventative approach, driving efficiency and performance improvement, supporting a sustainable approach to development, holding each other as partners to account for delivering the community plan outcomes in collaboration and creating a Partnership Board responsible for monitoring and directing impact.

Emerging Local Development Plan

The Local Development Plan (LDP) will deliver a 15-year plan framework to support economic and social needs in the District, in line with regional strategies and policies, while providing the delivery of sustainable development. The new Local Development Plan will be the key consideration in the determination of planning applications for the development or use of land in the Council area. The next stage of the LDP process is the publication of the preferred options paper which will contain a series of options for dealing with key issues in the District, as well as the Council’s justification for its proposed approach. The POP will indicate the Council’s preferred options for growth and development in the District. The POP will be subject to public consultation. It is at this stage in the plan preparation process, that the public and stakeholders will have their first opportunity to put forward views and influence the LDP.
3.2 Other Strategies, Plans and Initiatives

The Village Plan seeks to align with wider strategies and plans for the District, taking into account the importance of the Mourne Mountains in encouraging tourism and economic development into the area, and finding areas of complementarity where different stakeholders could work together to deliver such shared ideas and projects. Below is a snapshot of the strategies and plans that have been taken into consideration in the development of the Village Plan.

NMDDC Corporate Plan 2015-2019

The Newry Mourne and Down District Council Corporate Plan for 2015-2019 aims to envisage a new era for the District. The plan strives to strike a balance between the ambitions of the district whilst taking account of key issues which can influence the future of the district area and its population. Additionally, the corporate plan aims to create opportunities for local people and local communities to thrive by supporting sustainable economic growth over time and helping them to lead fulfilling lifestyles. The visionary stance of the strategy aims to create a district that is that is attractive to visit and do business, where people and communities can unlock their enterprise spirit as well as play their part in contributing to its social and economic development along with a district that facilitates and encourages healthy lifestyles. By 2019, the corporate plan will aspire to create a premier tourism destination for the island of Ireland, attract investment and support the creation of new jobs and support the improved health and well-being of its people.

Economic Regeneration & Investment Strategy 2015-2020

The Strategy aims to develop the Newry, Mourne and Down region to be recognised as a vibrant, dynamic and connected region of enterprise and economic growth; a place of sustainable natural beauty and a premier tourist destination encompassing excellence in culture and arts and enabling and creating opportunities for all. The Strategy is developed around five themes: 1.) Economic Development, 2.) Tourism Development, Marketing, Promotion and Events, 3.) Urban Development and Regeneration, 4.) Rural Development and Regeneration, 5.) Arts, Culture and Heritage. The strategy aims to develop a synergy between the five themes that need to be developed in the period to 2020. Within each theme we have a number of strategic priorities which will be delivered against.

Newry, Mourne and Down District Council Tourism Strategy 2017-2022

The Tourism Strategy for Newry, Mourne and Down aims to maximise tourism growth for the district area by adopting a new and fresh approach that recognises the distinctive elements and strengths which sets the district apart to other destinations. The Tourism Strategy focuses on a key thematic headline ‘Mountains, Myths and Maritime’ which outline the core elements that shape a distinctive and strong image for Newry, Mourne and Down.

Newry, Mourne and Down Sports Facility Strategy 2016

The purpose of the Strategy is to identify the strategic need for Sports facilities in Newry, Mourne and Down District Council. This is one of 11 Local Strategies to be developed in the context of the NI-wide work. A consistent approach to developing the Local Strategies has been undertaken. The same methodology for applying supply and demand standards for sports halls, swimming pools and health and fitness facilities have been used in all 11 Local Authority Strategies and agreed with Sport NI. The Strategy rationale is to develop a framework for the future prioritisation and development of sporting facilities within the district.
Jonesborough Village Plan has been developed in collaboration with the local community. Key aspects of the process are outlined below.

### Village Walkabout

A community walkabout took place in Jonesborough on 1st June 2017 with representatives of the Council, the consultant team, and members of the local community. The objective was to gain a better understanding of the background and context of the Village, key assets, issues and potential ideas of how the Village could be improved.

### Community Event

A public consultation event was held on the evening of 5th October 2017 in the Pastoral Centre, Jonesborough. The purpose of the event was to present the findings of the desktop research, site walkabout, together with draft proposals for actions and priorities for tackling the issues identified by the local community and village analysis work.

The event was publicly advertised via the Council’s website and social media. Council officers also distributed details of the event to community and voluntary groups in the area, and a public advertisement was placed in the newspaper.

This draft Village Plan was then prepared and published for public consultation in January 2018.
**Strengths**

- Community Spirit - integrated working, collaboration and engagement.
- Strategic location - connections with border and surrounding settlements
- Setting - unique rural landscape
- History - strong cultural and heritage assets
- Education - Successful and popular primary school
- Active Groups - Multiple community groups
- Connections - strong connections with nearby Drumintee village

**Opportunities**

- Community Facilities - JADE centre has potential to benefit all ages within the community
- Play Facilities - relocation, consolidation and upgrade would serve the whole community
- Community square - dedicated community square at village core where everyone feels welcome
- Gateways - improved visual appearance of gateway sites
- Leisure facilities - Potential to include MUGA and play space closer to the JADE centre
- Traffic Calming - traffic calming measures and signage
- Walking Routes - off road walking routes linking up key resources to the village core
- Bus Shelter - new bus shelter for the community
- Historical Project - Share stories and tales of the village history through interpretative signage
- Business Injection at Church - Opportunity to development church Cafe or art gallery to attract tourists

**Weaknesses**

- Derelict Buildings - multiple derelict units within the village
- Connectivity - footpaths absent, inadequate and/or needs resurfacing
- Lighting - poor provision, quality and standard of lighting within village core
- Gateways - entrances to the village are outdated
- Environmental Quality - poor environmental quality at village core
- Speeding - concerns over pedestrian safety due to speeding and traffic flow
- Play Provision - current play space requires upgrading
- Signage - poor quality signage throughout village
- Ring of Gullion - lack of camping facilities within the village

**Threats**

- Potential lack in funding to deliver, support and maintain the projects
- JADE Centre - existing businesses could diminish if the complex is not revitalised
- Road Safety - remains a problem if poor lighting and levels of surveillance are reduced further
- Parking - lack of parking for visitors and residents in the village.
Following consultation with the community of Jonesborough, various projects have been identified which could contribute to the social and physical renewal of the village. The projects outlined in this draft plan are aspirations which are achievable with the relevant support. Constraints will face all the projects identified such as land ownership, funding and the requirement for statutory consents. However, such constraints can be addressed and overcome through dedicated and ongoing work by the community and other key stakeholders.

The opportunities presented in this plan range from an Environmental Improvement Scheme to increased youth facilities and the regeneration of the JADE Centre. One of the key projects identified aims to address the tired and dated quality of the village by enhancing the physical and visual appearance of Jonesborough through vibrant planting, landscaping and overall physical improvements. A further opportunity which would be of substantial benefit to the community is to increase the provision for increased youth facilities within the village for all ages. Furthermore, an opportunity to regenerate the JADE Centre within Jonesborough would have the potential to enhance the activity and social vibrancy of the community.

Please note that all illustrations within this plan are conceptual. Any improvements to Jonesborough will require the development of detailed designs through consultation with statutory bodies, landowners, local businesses and residents.
Opportunities Plan

- Develop walk to Moyre Castle
- Tourist Information Panels
- Church Tourist Cafe / Art Gallery
- Improved Linkages with Ravensdale Forest
06 | Opportunities

A | ENVIRONMENTAL IMPROVEMENT SCHEME

The village expresses a highly passionate, engaging and close-knit community enriched in local culture, history and heritage, however the physical landscape and built fabric is in need of attention in order to visually uplift the character of the village.

Having established this, the village core plays a key role in expressing pride within the community. The village core located at the junction of Edenappa, Finegans and Church Roads would greatly benefit from high quality landscaping, vibrant floral planting and enhanced boundary treatment to create an animated village core. Additionally, the spinal roads which form the village core require urgent attention to help uplift and reanimate their visual quality. In particular, the Church Hill Road leading North to the Primary School and JADE Centre would substantially benefit from improved lighting and paving to increase levels of safety. Furthermore, improvements to public realm such as the installation of seating and improved bus shelter would help create a more inclusive village core.

In order to successfully implement this project, further consultation with the community and key stakeholders would need to be undertaken. The feasibility of the project should then be explored further including indicative costs. Detailed design would need to be undertaken and statutory approvals / funding would need to be secured.

ENHANCING THE VILLAGE CORE
A project to enhance the physical and visual quality of the village by improving the environmental quality of Jonesborough.
This project will visually improve the arrival into the village whilst raising awareness to drivers that they are entering a built-up area. The village comprises four key entry points located at Church Hill, Edenappa and Finegans Road with a minor gateway at the Molly Road.

These gateway sites are tired and in need of attention. By improving the standard and quality of wayfinding and welcome signage alongside improved landscaping, planting and boundary treatment the village gateway has the potential to be visually attractive whilst calming traffic upon entry.

In order to successfully implement this project, further work is needed to establish the exact location and design of the gateway features. This should be combined effort between the community and statutory bodies. Identifying an appropriate funding source is important so that the scale and design can be matched accordingly. The Department for Infrastructure will be an important consultee in relation to the siting of the gateway features beside the public highway.
This project aims to safeguard and protect levels of pedestrian safety throughout the village by improving access and connectivity through safer road crossings and traffic calming measures. A major concern for many rural settlements similar to Jonesborough is the intensity of traffic and speeding. The central core of Jonesborough acts as a key focal point for the village, although due to the road network, traffic flow dominates this space.

Traffic calming and improved pedestrian crossing points are needed. The environmental improvement scheme and gateways outlined previously will help with traffic calming. Building on this, safer road crossing initiatives such as a Puffin Crossing at the village core and pelican crossing at the village primary school will create a much safer environment.

To progress this project, ongoing consultation with the Department for Infrastructure will be needed to raise awareness and seek support to address the issue.
A project to increase the provision for youth facilities within the village ranging from a future Multi-Use Games Area (MUGA) to new youth facilities within the JADE Centre. The project will target the youthful population of the village by increasing the quality and standard of youth facilities within Jonesborough. The village comprises a continuously growing and youthful population (23% below 16 years of age), therefore it is important to facilitate their needs and requirements.

There are several areas where the MUGA could be located for example land at rear of school. There may be the potential to relocate the village play park to connect with future MUGA and creation of a highway to health walking.

Further consultation with the community and with key stakeholders will be required to explore suitable sites and funding sources. There are also many different designs for MUGA’s therefore further thought should be given to the type of facility that is needed.
The JADE Centre is a very important resource for Jonnesborough and provides an opportunity to further regenerate the village. The JADE centre acts as a key economic and enterprise hub within the community however is underutilised to some extent. The aim is to assist the development of the JADE centre by promoting new business, volunteers and a wider range of services within the site by developing management strategies to inject and uplift activity to achieve sustainable uses within the centre.

Additionally, the regeneration of the JADE centre has the potential to intricately weave into the future development of the village by linking with other key projects. Building on this, the future relocation of the play park and potential MUGA would share a boundary offering the potential to create a core recreational and leisure HUB within the community. Furthermore, access and connectivity would be increased due proximity with the primary school.

The JADE centre has the potential to offer a new mixed-use space within the village due to its potential to link with projects to improve leisure and recreation within Jonesborough.

The next step for this project will be to further investigate the feasibility of enhancing the range of community facilities accommodate at this site. This should be done in collaboration with all relevant clubs and organisations to ensure that the site is maximised.
This plan is designed to improve the social and economic fabric of the area. The Village Renewal Plan provides an indication of the key tasks which need to be undertaken to progress specific projects. This often includes detailed scheme design, preparation of the business case and funding application, and in some cases further feasibility and analysis.

The source of funding will often dictate the order in which tasks need to be undertaken, for example the Rural Development Programme expects all statutory consents to be in place before the funding application is submitted. There are potential sources of funding available for the projects and initiatives set out within this Village Renewal Plan. It is important to note that reference to potential funding is a guidance only. Other funding opportunities may become available during the lifetime of this plan, and all projects will be subject to appropriate eligibility checks, application and assessment procedures as set by each funding body.

The draft Acton Plan (Secton 08) provides an indication of the priority level of each project based on discussions with key stakeholders during plan preparation. Alongside this, a lead delivery agent and key stakeholders have also been noted. There may also be other interested groups who should be engaged during project implementation or those whose agreement must be sought, such as a private landowners or statutory bodies. It is also important to recognise that priorities may change as funding opportunities become available.
### Action Plan

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<th>Regeneration Initiative - refer to opportunities Plan on Page 16.</th>
<th>Priority Level</th>
<th>Timeframe for Delivery</th>
<th>Stakeholders</th>
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<td><strong>A</strong> Gateway Enhancements</td>
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<td><strong>D</strong> MUGA &amp; Highway to heath walking track</td>
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<td><strong>E</strong> Community Market and Car Parking</td>
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</tbody>
</table>

**Com** Community Groups  
**DfI** Department for Infrastructure  
**DAERA** Department for Agriculture, Environment and Rural Affairs  
**NMDDC** Newry, Mourne and Down District Council  
**NIHE** Northern Ireland Housing Executive  
**Priv** Private Landowners  
**TNI** Transport NI  
**CDRCN** Co. Down Rural Community Network  
**PSNI** Police Service Northern Ireland  
**RDP** Rural Development Programme  
**DfC** Dept. for Communities  
**BIG** BIG Lottery Fund  
**HLF** Heritage Lottery Fund
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This report takes into account the particular instructions and requirements of our client.

It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

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